



RESILIENT PEOPLE RESILIENT PLANET

A Future Worth Choosing



THE REPORT OF THE UNITED NATIONS
SECRETARY-GENERAL'S HIGH-LEVEL PANEL
ON GLOBAL SUSTAINABILITY

OVERVIEW





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The Report of the High-level Panel on Global Sustainability, entitled **Resilient People, Resilient Planet: A Future Worth Choosing**, contains six sections in its entirety: Section I - The Panel's vision; Section II - Progress towards sustainable development; Section III - Empowering people to make sustainable choices, Section IV - Working towards a sustainable economy, Section V - Strengthening institutions; and Section VI - Conclusion: A call for action. This overview reproduces Section I from the Panel's report. The Summary of Sections and the Call for Action are taken from the report's Executive Summary. The Panel's recommendations are reproduced in full.

Disclaimer: The members of the Panel endorse the report and generally agree with its findings. The members think that the message of this report is very important. The recommendations and the vision represent the consensus the Panel members reached, but not every view expressed in this report reflects the views of all individual Panel members. Panel members naturally have different perspectives on some issues. If each Panel member had individually attempted to write this report, she or he might have used different terms to express similar points. The Panel members look forward to the report stimulating wide public dialogue and strengthening the common endeavour to promote global sustainable development.

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Suggested citation:

United Nations Secretary-General's High-Level Panel on Global Sustainability (2012). Resilient people, resilient planet: A future worth choosing, Overview. New York: United Nations.

30 January 2012



The Panel's Vision

1. Today our planet and our world are experiencing the best of times, and the worst of times. The world is experiencing unprecedented prosperity, while the planet is under unprecedented stress. Inequality between the world's rich and poor is growing, and more than a billion people still live in poverty. In many countries, there are rising waves of protest reflecting universal aspirations for a more prosperous, just and sustainable world.
2. Every day, millions of choices are made by individuals, businesses and governments. Our common future lies in all those choices. Because of the array of overlapping challenges the world faces, it is more urgent than ever that we take action to embrace the principles of the sustainable development agenda. It is time that genuine global action is taken to enable people, markets and governments to make sustainable choices.
3. The need to integrate the economic, social and environmental dimensions of development so as to achieve sustainability was clearly defined a quarter of a century ago. It is time to make it happen. The opportunities for change are vast. We are not passive, helpless victims of the impersonal, determinist forces of history. And the exciting thing is that we can choose our future.
4. The challenges we face are great, but so too are the new possibilities that appear when we look at old problems with new and fresh eyes. These possibilities include technologies capable of pulling us back from the planetary brink; new markets, new growth and new jobs emanating from game-changing products and services; and new approaches to public and private finance that can truly lift people out of the poverty trap.
5. The truth is that sustainable development is fundamentally a question of people's opportunities to influence their future, claim their rights and voice their concerns. Democratic governance and full respect for human rights are key prerequisites for empowering people to make sustainable choices. The peoples of the world will simply not tolerate continued environmental devastation or the persistent inequality which offends deeply held universal principles of social justice. Citizens will no longer accept governments and corporations breaching their compact with them as custodians of a sustainable future for all. More generally, international, national and local governance across the world must fully embrace the requirements of a sustainable development future, as must civil society and the private sector. At the same time, local communities must be encouraged to participate actively and consistently in conceptualizing, planning and executing sustainability policies. Central to this is including young people in society, in politics and in the economy.
6. Therefore, the long-term vision of the High-level Panel on Global Sustainability is to eradicate poverty, reduce inequality and make growth inclusive, and production and consumption more sustainable, while combating climate change and respecting a range of other planetary boundaries. This reaffirms the landmark 1987 report by the World Commission on Environment and Development, "Our Common Future" (United Nations document A/42/427, annex), known to all as the Brundtland report.

7. But what, then, is to be done if we are to make a real difference for the world's people and the planet? We must grasp the dimensions of the challenge. We must recognize that the drivers of that challenge include unsustainable lifestyles, production and consumption patterns and the impact of population growth. As the global population grows from 7 billion to almost 9 billion by 2040, and the number of middle-class consumers increases by 3 billion over the next 20 years, the demand for resources will rise exponentially. By 2030, the world will need at least 50 per cent more food, 45 per cent more energy and 30 per cent more water — all at a time when environmental boundaries are throwing up new limits to supply. This is true not least for climate change, which affects all aspects of human and planetary health.
8. The current global development model is unsustainable. We can no longer assume that our collective actions will not trigger tipping points as environmental thresholds are breached, risking irreversible damage to both ecosystems and human communities. At the same time, such thresholds should not be used to impose arbitrary growth ceilings on developing countries seeking to lift their people out of poverty. Indeed, if we fail to resolve the sustainable development dilemma, we run the risk of condemning up to 3 billion members of our human family to a life of endemic poverty. Neither of these outcomes is acceptable, and we must find a new way forward.
9. A quarter of a century ago, the Brundtland report introduced the concept of sustainable development to the international community as a new paradigm for economic growth, social equality and environmental sustainability. The report argued that sustainable development could be achieved by an integrated policy framework embracing all three of those pillars. The Brundtland report was right then, and it remains right today. The problem is that, 25 years later, sustainable development remains a generally agreed concept, rather than a day-to-day, on-the-ground, practical reality. The Panel has asked itself why this is the case, and what can now be done to change that.
10. The Panel has concluded that there are two possible answers. They are both correct, and they are interrelated. Sustainable development has undoubtedly suffered from a failure of political will. It is difficult to argue against the principle of sustainable development, but there are few incentives to put it into practice when our policies, politics and institutions disproportionately reward the short term. In other words, the policy dividend is long-term, often intergenerational, but the political challenge is often immediate.
11. There is another answer to this question of why sustainable development has not been put into practice. It is an answer that we argue with real passion: the concept of sustainable development has not yet been incorporated into the mainstream national and international economic policy debate. Most economic decision makers still regard sustainable development as extraneous to their core responsibilities for macroeconomic management and other branches of economic policy. Yet integrating environmental and social issues into economic decisions is vital to success.

12. For too long, economists, social activists and environmental scientists have simply talked past each other — almost speaking different languages, or at least different dialects. The time has come to unify the disciplines, to develop a common language for sustainable development that transcends the warring camps; in other words, to bring the sustainable development paradigm into mainstream economics. That way, politicians and policymakers will find it much harder to ignore.
13. That is why the Panel argues that the international community needs what some have called “a new political economy” for sustainable development. This means, for example: radically improving the interface between environmental science and policy; recognizing that in certain environmental domains, such as climate change, there is “market failure”, which requires both regulation and what the economists would recognize as the pricing of “environmental externalities”, while making explicit the economic, social and environmental costs of action and inaction; recognizing the importance of innovation, new technologies, international cooperation and investments responding to these problems and generating further prosperity; recognizing that an approach should be agreed to quantify the economic cost of sustained social exclusion — for example, the cost of excluding women from the workforce; recognizing that private markets alone may be incapable of generating at the scale necessary to bring about a proper response to the food security crisis; and requiring international agencies, national Governments and private corporations to report on their annual sustainable development performance against agreed sustainability measures. We must also recognize that this is a core challenge for politics itself. Unless the political process is equally capable of embracing the sustainable development paradigm, there can be no progress.
14. The scale of investment, innovation, technological development and employment creation required for sustainable development and poverty eradication is beyond the range of the public sector. The Panel therefore argues for using the power of the economy to forge inclusive and sustainable growth and create value beyond narrow concepts of wealth. Markets and entrepreneurship will be a prime driver of decision-making and economic change. And the Panel lays down a challenge for our Governments and international institutions: to work better together in solving common problems and advancing shared interests. Quantum change is possible when willing actors join hands in forward-looking coalitions and take the lead in contributing to sustainable development.
15. The Panel argues that by embracing a new approach to the political economy of sustainable development, we will bring the sustainable development paradigm from the margins to the mainstream of the global economic debate. Thus, both the cost of action and the cost of inaction will become transparent. Only then will the political process be able to summon both the arguments and the political will necessary to act for a sustainable future.

16. The Panel calls for this new approach to the political economy of sustainable development so as to address the sustainable development challenge in a fresh and operational way. That sustainable development is right is self-evident. Our challenge is to demonstrate that it is also rational — and that the cost of inaction far outweighs the cost of action.
17. The Panel's report makes a range of concrete recommendations to take forward our vision for a sustainable planet, a just society and a growing economy:
 - a. It is critical that we embrace a new nexus between food, water and energy rather than treating them in different “silos”. All three need to be fully integrated, not treated separately if we are to deal with the global food security crisis. It is time to embrace a second green revolution — an “ever-green revolution” — that doubles yields but builds on sustainability principles;
 - b. It is time for bold global efforts, including launching a major global scientific initiative, to strengthen the interface between science and policy. We must define, through science, what scientists refer to as “planetary boundaries”, “environmental thresholds” and “tipping points”. Priority should be given to challenges now facing the marine environment and the “blue economy”;
 - c. Most goods and services sold today fail to bear the full environmental and social cost of production and consumption. Based on the science, we need to reach consensus, over time, on methodologies to price them properly. Costing environmental externalities could open new opportunities for green growth and green jobs;
 - d. Addressing social exclusion and widening social inequity, too, requires measuring them, costing them and taking responsibility for them. The next step is exploring how we can deal with these critical issues to bring about better outcomes for all;
 - e. Equity needs to be at the forefront. Developing countries need time, as well as financial and technological support, to transition to sustainable development. We must empower all of society — especially women, young people, the unemployed and the most vulnerable and weakest sections of society. Properly reaping the demographic dividend calls on us to include young people in society, in politics, in the labour market and in business development;
 - f. Any serious shift towards sustainable development requires gender equality. Half of humankind's collective intelligence and capacity is a resource we must nurture and develop, for the sake of multiple generations to come. The next increment of global growth could well come from the full economic empowerment of women;
 - g. Many argue that if it cannot be measured, it cannot be managed. The international community should measure development beyond gross domestic product (GDP) and develop a new sustainable development index or set of indicators;

- h.** Financing sustainable development requires vast new sources of capital from both private and public sources. It requires both mobilizing more public funds and using global and national capital to leverage global private capital through the development of incentives. Official development assistance will also remain critical for the sustainable development needs of low-income countries;
 - i.** Governments at all levels must move from a silo mentality to integrated thinking and policymaking. They must bring sustainable development to the forefront of their agendas and budgets and look at innovative models of international cooperation. Cities and local communities have a major role to play in advancing a real sustainable development agenda on the ground;
 - j.** International institutions have a critical role. International governance for sustainable development must be strengthened by using existing institutions more dynamically and by considering the creation of a global sustainable development council and the adoption of sustainable development goals;
 - k.** Governments and international organizations should increase the resources allocated to adaptation and disaster risk reduction and integrate resilience planning into their development budgets and strategies;
 - l.** Governments, markets and people need to look beyond short-term transactional agendas and short-term political cycles. Incentives that currently favour short-termism in decision-making should be changed. Sustainable choices often have higher up-front costs than business as usual. They need to become more easily available, affordable and attractive to both poor consumers and low-income countries.
- 18.** This Panel believes it is within the wit and will of our common humanity to choose for the future. This Panel therefore is on the side of hope. All great achievements in human history began as a vision before becoming a reality. The vision for global sustainability, producing both a resilient people and a resilient planet, is no different.
- 19.** In 2030, a child born in 2012 — the year our report is published — will turn 18. Will we have done enough in the intervening years to give her the sustainable, fair and resilient future that all of our children deserve? This report is an effort to give her an answer.



Summary of Sections of the Report

PROGRESS TOWARDS SUSTAINABLE DEVELOPMENT

Sustainable development is not a destination, but a dynamic process of adaptation, learning and action. It is about recognizing, understanding and acting on interconnections — above all those between the economy, society and the natural environment. The world is not yet on this path. Progress has been made, but it has been neither fast nor deep enough, and the need for further-reaching action is growing ever more urgent. At the same time, we face increasingly powerful drivers of change, including the impacts of current production and consumption patterns and resource scarcity, innovation, demographic change, changes in the global economy, green growth, growing inequality, changing political dynamics and urbanization.

EMPOWERING PEOPLE TO MAKE SUSTAINABLE CHOICES

The more influence we have in society, the greater our potential impact on the planet and the greater our responsibility to behave sustainably. This is more true than ever today, when globalization and the pressures on our natural resources mean that individual choices can have global consequences. For too many of us, however, the problem is not unsustainable choices, but a lack of choices in the first place. Real choice is only possible once human rights, basic needs, human security and human resilience are assured. Priority areas for action include:

- Delivering on the fundamentals of development: international commitments to eradicate poverty, promote human rights and human security and advance gender equality
- Advancing education for sustainable development, including secondary and vocational education, and building of skills to help ensure that all of society can contribute to solutions that address today's challenges and capitalize on opportunities
- Creating employment opportunities, especially for women and youth, to drive green and sustainable growth
- Enabling consumers to make sustainable choices and advance responsible behaviour individually and collectively
- Managing resources and enabling a twenty-first-century green revolution: agriculture, oceans and coastal systems, energy and technology, international cooperation
- Building resilience through sound safety nets, disaster risk reduction and adaptation planning



Summary of Sections of the Report

MOVING TOWARDS A SUSTAINABLE ECONOMY

Achieving sustainability requires us to transform the global economy. Tinkering on the margins will not do the job. The current global economic crisis, which has led many to question the performance of existing global economic governance, offers an opportunity for significant reforms. It gives us a chance to shift more decisively towards green growth — not just in the financial system, but in the real economy. Policy action is needed in a number of key areas, including:

- Incorporating social and environmental costs in regulating and pricing of goods and services, as well as addressing market failures
- Creating an incentive road map that increasingly values long-term sustainable development in investment and financial transactions
- Increasing finance for sustainable development, including public and private funding and partnerships to mobilize large volumes of new financing
- Expanding how we measure progress in sustainable development by creating a sustainable development index or set of indicators

STRENGTHENING INSTITUTIONAL GOVERNANCE

To achieve sustainable development, we need to build an effective framework of institutions and decision-making processes at the local, national, regional and global levels. We must overcome the legacy of fragmented institutions established around single-issue “silos”; deficits of both leadership and political space; lack of flexibility in adapting to new kinds of challenges and crises; and a frequent failure to anticipate and plan for both challenges and opportunities — all of which undermine both policymaking and delivery on the ground. To build better governance, coherence and accountability for sustainable development at the national and global levels, priority areas for action include:

- Improving coherence at the subnational, national and international levels
- Creating a set of sustainable development goals
- Establishing a periodic global sustainable development outlook report that brings together information and assessments currently dispersed across institutions and analyses them in an integrated way
- Making a new commitment to revitalize and reform the international institutional framework, including considering the creation of a global sustainable development council



The Panel's Recommendations

The Panel presents 56 recommendations to advance its vision for a sustainable planet, a just society, and a growing economy.

RECOMMENDATIONS FOR EMPOWERING PEOPLE TO MAKE SUSTAINABLE CHOICES

1. Governments and international donors should scale up their efforts to achieve the Millennium Development Goals to eradicate poverty and to reduce inequalities as top priorities for attaining sustainable development.
2. Governments should respect, protect and provide for human rights, including the right to take part in government directly or through freely chosen representatives, as recognized in the 1948 Universal Declaration of Human Rights and the 1966 International Covenant on Civil and Political Rights.
3. Governments should accelerate the implementation of commitments to advance gender equality and women's rights, including through the repeal of discriminatory laws and removal of formal barriers, the reform of institutions and the development and adoption of innovative measures to address informal and cultural practices that act as barriers. Particular emphasis should be given to:
 - a. Ensuring that women have full and equal access to and control over productive resources through the equal right to own property and the right to inherit, and equal access to credit, financial and extension services along the entire value chain;
 - b. Ensuring women's equal rights and opportunities in political decision-making processes that are participatory, responsive, equitable and inclusive;
 - c. Ensuring universal access to quality and affordable family-planning and other sexual and reproductive rights and health services.
4. Governments should consider establishing a global fund for education. This fund should be designed to attract support from Governments, non-governmental organizations and the private sector, evolve out of the current World Bank Global Partnership for Education, and be tasked with closing the primary school education gap by 2015 so that there can be real hope for realizing Millennium Development Goal 2.
5. Governments should scale up their efforts to achieve Millennium Development Goal 2 on universal primary education by 2015, and establish a goal of providing universal access to quality post-primary and secondary education no later than 2030, emphasizing the skills and knowledge needed for sustainable growth and jobs.



The Panel's Recommendations

6. Governments, the private sector, civil society and relevant international development partners should work together to provide vocational training, retraining and professional development within the context of lifelong learning geared to filling skills shortages in sectors essential to sustainable development. They should prioritize women, young people and vulnerable groups in these efforts.
7. Governments should adopt and advance “green jobs” and decent work policies as a priority in their budgets and sustainable development strategies while creating conditions for new jobs in the private sector.
8. Governments and business should build partnerships and provide start-up services for young entrepreneurs.
9. Employers, Governments and trade unions should take a comprehensive approach to advancing equality in the workplace, including by adopting principles of non-discrimination; measures to advance women into leadership roles; gender-sensitive work-life and health policies; education, training and professional development targeting women and minorities; and commitments to measure and publicly report on progress.
10. Governments and business should recognize the economic benefits of enabling the full participation of women in the economy by putting in place economic policies that explicitly address the unique challenges that limit women, in particular:
 - a. Allowing access for women farmers to land and resources;
 - b. Improving women’s access to capital and financial services;
 - c. Improving access to markets through trade and technical assistance programmes and microfinance;
 - d. Supporting the rise of women leaders in the public and private sectors.
11. Governments and other public authorities should promote open, transparent, balanced and science-based processes for developing labelling schemes and other mechanisms that fully reflect the impact of production and consumption, and work with the private sector to ensure that labelling, corporate reporting and advocacy are accurate, cost-effective and trustworthy so as to enable consumers to make informed choices, particularly in areas of high impact on human and natural systems, without creating barriers to trade.
12. Governments should make sustainable choices more easily available, affordable and attractive to consumers by setting, together with the private sector, sustainable product standards, in accordance with the best available technology and without creating trade barriers, and by applying price incentives and disincentives.



The Panel's Recommendations

13. Government and non-governmental entities should promote the concept of sustainable development and sustainable consumption, and these should be integrated into curricula of primary and secondary education.
14. The Panel welcomes discourse on the ethical dimensions of sustainable development at the United Nations Conference on Sustainable Development (Rio+20) in 2012 among all stakeholders, based on relevant experience and instruments, including the Earth Charter, to inform Governments in their efforts to shift to sustainable development.
15. Governments and international organizations should work to create a new green revolution – an “ever-green revolution” – for the twenty-first century that aims to at least double productivity while drastically reducing resource use and avoiding further loss of biodiversity, topsoil loss and water depletion and contamination, including through the scaling-up of investment in agricultural research and development, to ensure that cutting-edge research is rapidly moved from laboratory to field. Governments should task FAO with working with key partners and stakeholders to initiate and coordinate this task, as that organization has a unique mandate to reduce the world food deficit.
16. Governments should work towards agreement on global principles for sustainable and responsible land and water investment deals, including ongoing efforts to promote responsible agricultural investment (RAI), with particular emphasis on protecting the rights and livelihoods of poor people who depend on these basic resources, while ensuring environmental sustainability.
17. Governments should establish and scale up integrated water resource management schemes, bearing fully in mind that water plays multifaceted roles, including for drinking, sanitation, agriculture, industry and energy.
18. Governments should commit to the establishment of regional oceans and coastal management frameworks in major marine ecosystems, including through:
 - a. Enhanced cooperation in oceans and coastal management involving relevant stakeholders;
 - b. Marine and coastal planning by countries in regional areas, taking into account the specific needs, ecosystems and users in their area and supported by solid funding mechanisms to develop and implement these plans;
 - c. Building the capacity of marine managers, policymakers and scientists in developing countries, especially small island developing countries and other coastal States;
 - d. Enhanced monitoring and surveillance systems.



The Panel's Recommendations

19. Where regional fisheries management organizations are operating they should seek to make their policies and practices consistent with and support coordinated regional oceans management. Regional fisheries management organizations, Governments and marine managers should focus on an ecosystem-based approach to fisheries management in order to deliver improved economic and environmental benefits.
20. Governments should work in concert with appropriate stakeholders to ensure universal access to affordable sustainable energy by 2030, as well as seek to double the rate of improvement in energy efficiency and the share of renewable energy in the global energy mix. Governments and international organizations should promote energy-saving technologies and renewable energy through the incentivization of research and development and investment in them.
21. Governments should work with appropriate stakeholders to provide citizens, especially those in remote areas, with access to technologies, including universal telecommunications and broadband networks, by 2025.
22. Governments, international financial institutions and major companies should be encouraged to engage in international cooperation on innovation- and technology-oriented sustainable development on an enlarged scale, enhancing the technological capability of developing countries and taking full advantage of the potential roles played by climate-friendly technologies in dealing with global climate change and in developing a green economy. The agreements reached under the United Nations Framework Convention on Climate Change in Cancun and Durban are a good step in this direction.
23. Countries should work to ensure that all citizens are provided with access to basic safety nets through appropriate national efforts and the provision of appropriate capacity, finance and technology.
24. Governments should develop and implement policies to manage the economic and social impacts of transition and enhance resilience – in particular through targeted social protection programmes and policies and by scaling up humanitarian capacities to deal with increasing environmental stress and potential shocks, where appropriate.
25. Governments and international organizations should accelerate efforts to produce regional exposure and vulnerability assessments and appropriate precautionary strategies to prevent adverse impacts on social and natural systems that are fully focused on people's needs, with priority accorded to the special needs of Africa, small island developing States, least developed countries and landlocked developing countries.
26. Governments and international organizations should increase the resources allocated to adaptation and disaster risk reduction and integrate resilience planning into their development budgets and strategies.

RECOMMENDATIONS FOR A SUSTAINABLE ECONOMY

- 27.** Governments should establish price signals that value sustainability to guide the consumption and investment decisions of households, businesses and the public sector. In particular, Governments could:
 - a.** Establish natural resource and externality pricing instruments, including carbon pricing, through mechanisms such as taxation, regulation or emissions trading systems, by 2020;
 - b.** Ensure that policy development reflects the positive benefits of the inclusion of women, youth and the poor through their full participation in and contribution to the economy, and also account for the economic, environmental and social costs;
 - c.** Reform national fiscal and credit systems to provide long-term incentives for sustainable practices, as well as disincentives for unsustainable behaviour;
 - d.** Develop and expand national and international schemes for payments for ecosystem services in such areas as water use, farming, fisheries and forestry systems;
 - e.** Address price signals that distort the consumption and investment decisions of households, businesses and the public sector and undermine sustainability values. Governments should move towards the transparent disclosure of all subsidies, and should identify and remove those subsidies which cause the greatest detriment to natural, environmental and social resources;
 - f.** Phase out fossil fuel subsidies and reduce other perverse or trade-distorting subsidies by 2020. The reduction of subsidies must be accomplished in a manner that protects the poor and eases the transition for affected groups when the products or services concerned are essential.
- 28.** Governments, other public institutions such as universities, and international organizations should develop sustainable development criteria for their procurement, with the aim of achieving a shift towards cost-effective sustainable procurement over the next 10 years, and should issue annual public reports on their progress as from 2015.
- 29.** Governments should develop standards for production and resource extraction to support the transition to a sustainable global economy. They should further encourage widespread adoption and uptake by business of voluntary sustainability principles derived from international agreements and conventions.
- 30.** Governments should promote and incentivize the inclusion of long-term sustainable development criteria in investment and transactions conducted by companies, including financial transactions. Business groups should work with Governments and international agencies to develop a framework for sustainable development reporting, and should consider mandatory reporting by corporations with market capitalizations larger than \$100 million.



The Panel's Recommendations

31. Businesses should seek to align their business practices with universally accepted principles concerning human rights, labour, environmental sustainability and the fight against corruption, such as those set forth in the Global Compact.
32. Given the importance of large pools of private and sovereign capital to enable the transition to sustainable development, we call on the following entities to explore a range of measures to apply sustainable development criteria, including:
 - a. The boards of sovereign wealth funds and of national and international public pension funds, as well as other major financial institutions, in their investment decisions;
 - b. Governments or stock market regulators, to adopt or revise regulations in order to encourage their use;
 - c. Stock exchanges, to facilitate their application in the analysis of companies and their reports on compliance;
 - d. Governments, to develop incentives and create an enabling environment by making boards of directors attentive to them (fiduciary duty);
 - e. Governments and credit rating agencies, to integrate them into their respective risk assessments.
33. Governments, international institutions and international development banks should step up their efforts to promote sustainable development and to assess and monitor adequately the consequences of their policies in the social and environmental spheres. Multilateral and regional development banks and export credit agencies should apply sustainable development criteria, while considering country risks.
34. Governments and business should build strategic partnerships between themselves and local communities for the implementation of sustainable development investments.
35. Governments, international financial institutions and major companies should work together to create incentives for increased investments in sustainable technologies, innovations and infrastructures, including through the adoption of policies and targets that reduce investor uncertainty; the promotion of public-private networks to support research and development; the development of risk guarantee schemes and the provision of risk capital; and seed financing.
36. Governments should use public investment to create enabling frameworks that catalyse very substantial additional financing from the private sector, for example, through the provision of infrastructure, risk-sharing, viability gap funding or advance purchase commitments.
37. Governments should seek to incentivize investment in sustainable development by shaping investor calculations about the future through, in particular, the greater use of risk-sharing mechanisms and the enhancement of certainty about the long-term regulatory and policy environment. Measures could include targets for renewable energy or



The Panel's Recommendations

conservation, waste reduction, water conservation, access to carbon markets through the Clean Development Mechanism of the Kyoto Protocol or sustained prospects for public financing.

38. Governments and the financial sector should develop innovative partnerships to provide capacity-building and increased access to capital, as a means of incentivizing small and medium-sized enterprises and enabling them to take part in the new sustainable economy.
39. **To measure progress on sustainable development, a Sustainable Development Index or set of indicators should be developed by 2014. To this end, the Secretary-General should appoint a technical task force, including relevant stakeholders.**

RECOMMENDATIONS FOR STRENGTHENING INSTITUTIONAL GOVERNANCE

40. As a basis for sustainable development, Governments should ensure the rule of law, good governance and citizens' rights of access to official information, public participation in decision-making and equal access to justice.
41. Governments should enable young people's participation in and influence on decision-making processes at the local, national and international levels. In addition, consultation processes and dialogue should be encouraged to incorporate voices from non-conventional networks and youth communities, such as Internet forums and opinion-making blogs.
42. Governments should adopt whole-of-Government approaches to sustainable development issues, under the leadership of the Head of State or Government and involving all relevant ministries for addressing such issues across sectors.
43. Governments and parliaments should incorporate the sustainable development perspective into their strategies, their legislation and, in particular, their budget processes. To this end, they should take into account the economic, social and environmental dimensions of such issues as poverty eradication, job creation, inequality reduction, unsustainable patterns of consumption and production, energy, climate change, biodiversity and green growth. They should explore ways to incorporate specific sustainability considerations into budget oversight, report publicly on relevant activities and make budgets accessible to their citizens.
44. Measures should be taken to strengthen the interface between policymaking and science in order to facilitate informed political decision-making on sustainable development issues. Representatives of the scientific community could be included as members or advisers in relevant national or local bodies dealing with sustainable development issues.



The Panel's Recommendations

45. The Panel recognizes the universal aspiration to sustainable development. It also recognizes the diversity of national circumstances and of social, economic and environmental challenges. The Panel calls for a process to explore the concept and application of the critical issue of equity in relation to sustainable development, with a view to feeding the outcome into the Rio+20 process and its follow-up.
46. Bilateral donors, international institutions and development banks should step up their efforts to promote sustainable development in a comprehensive way and should monitor and report on the impact of their sustainable development policies on a regular basis.
47. As international sustainable development policy is fragmented and, in particular, the environmental pillar is weak, UNEP should be strengthened.
48. Governments should agree to develop a set of key universal sustainable development goals, covering all three dimensions of sustainable development as well as their interconnections. Such goals should galvanize individual and collective action and complement the Millennium Development Goals, while allowing for a post-2015 framework. An expert mechanism should be established by the Secretary-General to elaborate and refine the goals before their adoption by United Nations Member States.
49. The Panel endorses the Secretary-General's "Sustainable Energy for All" initiative, which should be implemented without delay.
50. The Secretary-General should lead a joint effort with the heads of relevant international organizations, including relevant United Nations agencies, international financial institutions, the private sector and other relevant stakeholders, to prepare a regular global sustainable development outlook report that brings together information and assessments currently dispersed across institutions, and analyses them in an integrated way.
51. Governments and the scientific community should take practical steps, including through the launching of a major global scientific initiative, to strengthen the interface between policy and science. This should include the preparation of regular assessments and digests of the science around such concepts as "planetary boundaries", "tipping points" and "environmental thresholds" in the context of sustainable development. This would complement other scientific work on the sustainable development agenda, including its economic and social aspects, to improve data and knowledge concerning socio-economic factors such as inequality. In addition, the Secretary-General should consider naming a chief scientific adviser or establishing a scientific advisory board with diverse knowledge and experience to advise him or her and other organs of the United Nations.



The Panel's Recommendations

52. Governments should consider creating a global sustainable development council to improve the integration of the three dimensions of sustainable development, address emerging issues and review sustainability progress, with meetings held on a regular basis throughout the year. This body could be a subsidiary organ of the General Assembly and would replace the Commission on Sustainable Development. It would need to have a broad geographical and political membership and to fully engage relevant international institutions – including United Nations agencies and the international financial institutions – and non-State actors from civil society, the private sector and science.
53. Such a council would develop a peer review mechanism that would encourage States, in a constructive spirit, to explain their policies, to share experiences and lessons learned, and to fulfil their commitments.
54. Governments should also use existing institutions in a much more dynamic way, including by using the period between the holding in 2012 of Rio+20 and 2015 for deliberate review and experimentation, in order to incorporate tested solutions into any post-2015 development framework and institutional reform.
55. The Secretary-General should expedite the development of a sustainable development strategy for the United Nations system in order to contribute to coherence, better define responsibilities among United Nations bodies, reduce overlap and duplication and improve accountability for implementation. The strategy should be reviewed by all relevant United Nations bodies and governing boards, with a special effort being made to forge a unified view among countries common to all boards and processes.
56. The Secretary-General should make full use of the United Nations as the world's meeting place, convening periodic high-level exchanges on sustainable development when leaders meet at the opening of the new session of the General Assembly. Such gatherings should be used to set the agenda and address emerging issues by bringing together Heads of State or Government, heads of international institutions and representatives of civil society and the private sector.



A Call for Action

Active follow-up is now crucial. The Panel looks to the Secretary-General to implement the recommendations that fall within his authority and to take the full set of recommendations to the United Nations family as a whole. The Panel also looks to the Secretary-General and the United Nations to use the convening power of the Organization to advance the recommendations with other stakeholders in the wider international community, including governments at all levels, international organizations, civil society, the scientific community and the private sector.



Background on the High-Level Panel on Global Sustainability

UN Secretary-General Ban Ki-moon launched the High-level Panel on Global Sustainability in August of 2010. The Secretary-General asked Panel Members, serving in an expert capacity, to reflect on and formulate a new vision for sustainable growth and prosperity, along with mechanisms for achieving it.

The Panel was composed of individuals who have made exceptional contributions to the issues under consideration. It included:

PANEL CO-CHAIRS

- **Tarja Halonen**, President of Finland
- **Jacob Zuma**, President of South Africa

OTHER MEMBERS (IN ALPHABETICAL ORDER)

- **Sheikh Abdallah bin Zayed Al Nahayan**, Minister for Foreign Affairs of the United Arab Emirates
- **Hajiya Amina Az-Zubair**, Former Senior Special Assistant and Advisor to the President of Nigeria on the Millennium Development Goals
- **Ali Babacan**, Deputy Prime Minister of Turkey
- **James Laurence Balsillie**, Chair of the Board of the Centre for International Governance Innovation, Canada and former Co-Chief Executive Officer of Research in Motion
- **Alexander Bedritsky**, Adviser to the President of the Russian Federation, Special Envoy for Climate and President Emeritus of the World Meteorological Organization
- **Gro Harlem Brundtland**, Former Prime Minister of Norway, former Director-General of the World Health Organization, and Chair of the World Commission on Environment and Development
- **Micheline Calmy-Rey**, Former President and former Minister for Foreign Affairs of Switzerland
- **Julia Carabias Lillo**, Environmentalist and former Secretary of the Environment of Mexico
- **Gunilla Carlsson**, Minister for International Development Cooperation of Sweden
- **Luisa Dias Diogo**, Member of Parliament and former Prime Minister of Mozambique
- **Han Seung-soo**, Chair of the Board of Directors of the Global Green Growth Institute and former Prime Minister of the Republic of Korea
- **Yukio Hatoyama**, Member of the House of Representatives and former Prime Minister of Japan



Background on the High-level Panel on Global Sustainability

- **Connie Hedegaard**, European Commissioner for Climate Action, and former Minister for the Environment and former Minister for Climate and Energy
- **Cristina Narbona Ruiz**, Member of Congress, former Permanent Representative to OECD and former Minister of the Environment of Spain
- **Jairam Ramesh**, Minister of Rural Development of India
- **Susan E. Rice**, Permanent Representative to the United Nations and member of the Cabinet of the President of the United States
- **Kevin Rudd**, Minister for Foreign Affairs and former Prime Minister of Australia
- **Freundel Stuart**, Prime Minister of Barbados
- **Izabella Mônica Vieira Teixeira**, Minister of the Environment of Brazil
- **Zheng Guoguang**, Administrator of the China Meteorological Administration

(EX-OFFICIO)

- **Janos Pasztor**, Executive Secretary of the Secretary-General's High-level Panel on Global Sustainability



For Further Information on the Panel's Work

The Panel's full report "Resilient People, Resilient Planet: A Future Worth Choosing", as well as information on the Panel's activities, is available at www.un.org/gsp.

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